

PLACE : SAGMAI Office, Québec

DATE : February 6-7, 1986

PRESENT : Mr. Michael Barrett, Acting Chairman, Kativik
 Mr. Louis Cossette, Québec
 Mr. Jean-Claude Dubé, Canada
 Mr. Jacques Giguère, Québec
 Mr. Willie Makiuk, Kativik
 Mr. Pierre Marchand, Canada

PARTICIPANTS : Mr. Louison Fortin, MENVIQ (Item 4)
 Mr. Yves Dubuc, KRG (Item 4)
 Mr. J. M. Thibeault, Hydro-Québec (Item 4)
 Mr. Michel Couture, Hydro-Québec (Item 4)

Mr. Gilles Lamoureux, Federal Administrator,
 Environment Canada (Item 5)

Mr. Gilles Mahoney, MER (Item 6)

SECRETARY : Mr. Hervé Chatagnier

1. Approval of the agenda

The agenda was approved as tabled subject to the following modifications:

- Replace item 5 (Subcommittee report on land-use in the Kativik region) with Presentation by the Federal Administrator on the federal environmental and social impact assessment and review procedures in conjunction with the planned expansion of low altitude military training flights out of Goose Bay, Labrador

- Add to the agenda: Arctic marine conservation strategy for Canada (Item 7).

2. Approval of the minutes of the 31st sitting

The minutes of the 31st sitting were approved as tabled subject to minor corrections.

3. Filing of documents

#32.3.1 Letter from the Chairman to Mr. Tom McMillan, Minister, Environment Canada, dated October 10, 1985 and sending the KEAC 1986-1987 budget proposition.

#32.3.2 Letter from the Chairman to Mr. Adrien Ouellette, Minister, MENVIQ, dated

October 7, 1985 and sending the KEAC 1986-1987 budget proposition.

- #33.3.3 Letter from Ms. Beth Everson, Office of the Minister of the Environment to the Chairman dated November 1, 1985 and acknowledging receipt of letter #32.3.1.
- #33.3.4 Letter from Mr. Yves Pagé, MENVIQ, to the Chairman, dated November 29, 1985 and acknowledging receipt of letter #32.3.2.
- #32.3.5 Letter from Mr. Robert Langlais to the Chairman dated October 25, 1985 and informing the Committee of his resignation.
- #32.3.6 KRG report on a meeting concerning the possibility of establishing a National Park in Northern Québec.
- #32.3.7 Memo from Mrs. Caroline Anaowak, HBOGC, dated November 7, 1985 and concerning drilling activity results in Hudson Bay.
- #32.3.8 Minutes of the HBOGC meeting of August 19-22, 1985 in Rankin Inlet, NWT.
- #32.3.9 Letter from Mr. Adrien Ouellette, Minister, MENVIQ, to the Chairman, dated October 28, 1985 and concerning the Committee's recommendations with respect to the environmental impact assessment and review procedures.
- #32.3.10 A Sustainable Society through Sustainable Development: Towards A Regional Development Strategy for Northern Quebec, Landscape Planning, 12 (1985) 267-283, Peter Jacobs.
- #32.3.11 Letter from Mr. Paul Wilkinson, Groupe Conseil Entraco Inc, to Mrs. Mimi Breton-Provencher, DFO, dated October 8, 1985 and concerning the possible diversion of a creek in Kangiqsujuaq in the context of airstrip construction.
- #32.3.12 Response from Mrs. Mimi Breton-Provencher, DFO, to Mr. Paul Wilkinson concerning the above.
- #32.4.1 Letter from the Secretary to Mr. Conrad Actil, MENVIQ, dated January 22, 1986 and requesting his participation at the 32st sitting.

- #32.4.2 Letter to all CNV mayors from Yves Dubuc, KRG, dated October 22, 1985 and concerning PCB's in Northern Québec.
- #32.4.3 "Estimates of Hazardous wastes quantities produced in the Kativik region and related aspects" prepared by Mr. Yves Dubuc, KRG, February, 1986.
- #32.4.4 "Guide de gestion des déchets à teneur de biphényles polychlorés", MENVIQ, October 10, 1985.
- #32.4.5 "Gestion des huiles usées: règlement sur les déchets dangereux", MENVIQ, 1985.
- #32.4.6 Letter from Mr. Yves Dubuc, KRG, to Mr. Antonio Flammand, MENVIQ, dated November 28, 1985 and concerning the regulation on hazardous wastes.
- #32.4.7 Hazardous Waste Regulation, Updated July 30, 1985, Editeur officiel du Québec, 3rd quarter, 1985.
- #32.5.1 Minutes of a meeting held on January 27, 1986 concerning the Goose Bay Tactical Fighter Weapons Training Centre (prepared by Mr. D.L. Steward, DIAND and dated January 28, 1986.
- #32.5.2 Minutes of the same meeting prepared by Mrs. Nancy Doubleday, ITC, and dated January 31, 1986.
- #32.6.1 Canada-Québec Subsidiary Agreement on Mineral Development (1985-1990) prepared jointly by the Corporate Coordination Bureau (Regional Industrial Expansion) and le Secrétariat aux Affaires intergouvernementales canadiennes du Québec, 4th quarter, 1985.
- #32.6.2 Géologie et potentiel minéral des fosses du Labrador et de l'Ungava: Etat et plan de développement des connaissances, MER, February, 1983.
- #32.7.1 Letter from Mrs. Mimi Breton-Provencher, DFO, to the Secretary dated January 16, 1986 and concerning an Arctic marine conservation strategy for Canada.

- #32.8.1 Memo from Mr. Jacques Giguère to the members dated February 6, 1986 and concerning the activities of the Evaluating and Review committees since the last meeting at Radisson on October 3-4, 1985.
- #32.9.1 Memo from the Secretary to the members dated February 3, 1986 and concerning the activities of the KEQC since July 5, 1985.
- #32.10.1 Draft of a letter from Mr. Thomas Coon, JBEAC, to the Premier, (not dated) concerning the SAGMAI report on the drowning of caribou in the Caniapiscou River on September 28 and 29, 1984.

4. Regulation on hazardous wastes and its application in Northern Québec

Mr. Louison Fortin (MENVIQ) summarized the implications of the Hazardous Wastes Regulation, particularly for Northern Québec. Mr. Yves Dubuc, KRG, indicated the following concerns of the Northern Québec population with respect to the regulation:

- used oil is presently used in a few villages on dirt roads to reduce dust and the new regulation now prohibits this practice
- old electrical transformers, some of which contain certain levels of PCB's are hazardly found in dumpsites where access by the population is not severely restricted
- article 106 of the regulation is difficult to apply in the North due to the lack of sophisticated equipment necessary to identify different components of hazardous wastes.

Mr. Fortin emphasized the fact that the new regulation was aimed principally at the more populous industrial regions of Southern Québec and that, as a consequence, MENVIQ policy at the present time is not to strictly enforce the regulation in the North. Furthermore, the practice of using used oil on dirt roads in Northern Québec is being examined by MENVIQ officials and it appears that an exception for the North could be seriously considered. Finally, permitting the burning of used oil in the North could also be considered since quantities are limited.

Hydro-Québec officials informed the Committee of its present plans in Northern Québec with respect to the storage and transportation of electrical transformers

and used oil. Unless a derogation can be obtained with respect to the prohibition of burning used oil, Hydro-Québec officials indicated that their used oil would be shipped South by boat in 1986. It was noted that the costs of doing so will be considerable. In addition all Hydro-Québec transformers will be analyzed in 1986 and those which contain PCB levels over the specified norm will be shipped South by the summer of 1987. The Kativik Regional Government official reiterated the concern of the Northern population about the fact that transformers potentially containing dangerous levels of PCB's are found in and around the dumpsites and that no measures are in place to restrict access to the public.

The Committee thanked Mr. Fortin for clarifying several aspects of the regulation and invited Mr. Dubuc to write to the Secretary in the near future to specify what provisions of the regulation should be amended or derogated for the Kativik region and why. The Committee also invited the officials from Hydro-Québec to specify in writing their plans for the storage, transportation and elimination of transformers and used oil. It was decided to formulate any necessary recommendations towards modifying the regulation at the next sitting based on the above-mentioned information.

5. Presentation by the Federal Administrator on the environmental and social impact assessment and review procedure in conjunction with the planned expansion of low altitude military training flights out of Goose Bay, Labrador

The Chairman welcomed and introduced Mr. Gilles Lamoureux, recently appointed as Federal Administrator responsible for the application of Section 23 of the JBNQA.

Mr. Lamoureux described the approach he intends to take as the official mandated to operate the federal provisions of the environmental protection regime. He indicated that his approach would be an active one and that he intends to actively monitor development and undertake consultations with Native groups involved. He expressed his intent to meet with the Québec Administrator, Mr. Jean-Claude Deschênes, in the near future.

Mr. Lamoureux discussed his past affinities with various organizations involved in environmental matters and stressed his commitments in ensuring that environmental issues are duly considered. He also briefly discussed the restructuring of the Environment Canada office in Québec City and the services it offers to Northern Québec.

As the discussion turned towards low altitude military training flights in the North, Mr. Lamoureux defined the various aspects of these flights, namely:

- infrastructures in Goose Bay, Labrador
- expansion of low altitude military training flights
- other installations in Labrador
- present flights over the region
- training flights over Québec covered by Section 23 of the JBNQA

He indicated his Department's intention to fulfil the requirements of Section 23 of the JBNQA with respect to the planned expansion of low altitude military training flights out of Goose Bay Labrador. His Department will be considering how best to match the JBNQA federal review process with the federal process (EARP). An effort at avoiding duplication of the two processes will be made.

The Committee expressed its appreciation towards Mr. Lamoureux for his presentation and continued the discussion on low-altitude military training flights. The Committee decided to write to the Environment Canada Minister to emphasize the fact that, should the planned expansion of low altitude military training flights out of Goose Bay Labrador be filed, it should be subjected to the Northern Québec environment protection regime, insofar as the project will have impacts on the Kativik region. In addition it was also decided to be kept closely informed on all developments relative to this project and to be consulted on the way in which both processes (Section 23 of the JBNQA and the EARP) could be applied. It was agreed to send a copy of this letter to the Federal Administrator and to inform the DND and MENVIQ ministers of the Committee's intentions. Finally it was decided to communicate with both Makivik and the Naskapi Band Council in order to seek their views on how best to apply both review processes for this project.

6. Presentation by Energy and Resources (MER) on mineral exploration and exploitation activities in the Kativik Region

The Committee welcomed Mr. Gilles Mahoney, Director, Direction de la politique et de l'évaluation for the MER. Mr. Mahoney began his presentation titled "Québec Strategic Responses to Structural Changes in the Mineral Industry". He described the past and present policies of the Québec government and how they have adapted to fundamental structural changes in the mineral industry precipitated by changes in supply and demand, the emergence of new substances, energy conservation

demographic changes, etc. Through financial incentives and other measures, the Québec government is presently attempting to stimulate exploration and exploitation by the mineral industry.

With respect to activities in Northern Québec (the Labrador and Ungava troughs) companies have not taken advantage of these incentives in 1984-1985 and during these years very little exploration activities have taken place, despite the recent construction of an airstrip near Lac Brisson which was aimed at reducing costs of exploration by interested companies.

MER has invested considerable amounts of money in recent years in order to determine the mineral potential by conducting geophysical surveys in the Kativik region. In 1984-1985, 2,9 million \$ were invested towards this purpose and similar amounts are targeted for investment in 1985-1986 and 1986-1987. The most promising development in Northern Québec in the future is the development of the nickel mine owned by Raglan mines Wakeham Bay. Mr. Mahoney speculated that when nickel prices will go up, the Raglan mine could become one of the most productive sulfide mines in the world.

Mr. Mahoney outlined the future orientation of government policy with respect to the mineral industry. Cash grants are phased out and being replaced by fiscal and other incentives with the accent being geared towards consultations with the mineral sector and the liberalization of government policy.

The Committee was informed of a service established by the MER (Service d'assistance à l'industrie minière) to deal with environmental, social and other concerns and Mr. Mahoney invited the Committee to forward any future concerns it may have to this service.

7. Arctic marine conservation strategy for Canada

The Committee reviewed the invitation by DFO to participate in the consultations to develop an Arctic marine conservation strategy. The strategy will be aimed at maintaining productivity and ensuring the sustainable use and development of renewable resources and their habitats. The Committee decided that its participation in these consultations would provide an opportunity to document the problems and concerns relative to the evaluation of impacts on the marine environment adjacent to Northern Québec. As such the presentation should focus on the following issues:

- Although impacts on the freshwater milieu are well documented, those on the marine environment are not

- Administrative difficulties in the environmental impact assessment and review procedures due to the jurisdictional aspects
- Description of present and potential impacts on the marine environment caused by development in Northern Québec
- The lack of a concerted approach between the federal and provincial governments with respect to impact evaluation in the Arctic
- The need for Native participation in the impact assessment process.

The members were requested to forward suggestions for the content of the presentation to the Secretary in the following week, at which time the Secretary would produce a first draft of the presentation to the members for their comments. It was decided that the final draft would be forwarded to the DFO Minister before the end of March so that it would be available at the workshop planned at this time. It was noted that participation at the workshop was limited to 60 people across Canada and would include an MLCP representative, two Makivik representatives and one from the Cree party.

8. Report of activities of environmental committees south of the 55th parallel

Mr. Jacques Giguère circulated documents #32.8.1 and briefly described the activities of the Evaluating and Review Committees since the last meeting at Radisson on October 3-4, 1985.

9. Report of activities of environmental committees north of the 55th parallel

The Secretary circulated document #32.9.1 and briefly described the activities of the KEQC since July 5, 1985.

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10.1 Follow-up on the SAGMAI report

The Committee noted that no response or apparent follow-up was given to both the SAGMAI report and the Committee's comments and recommendations that were forwarded to the former Premier on October 24, 1985. The Committee decided to write to Mr. Robert Bourassa to express its concern about the apparent lack of follow-up and the implementation of measures designed to avoid the

repetition of an incident such as the one witnessed at the end of September, 1984.

11. Eventual future activities

The Committee suggested that the next sitting revolve around the way in which the two regimes (JBNQA, Section 23 and the EARP) could be applied to the planned expansion of low altitude military training flights out of Goose Bay, Labrador. It was proposed to invite a representative of the FEARO to discuss the EARP procedure.

12. Date and place of the next sitting

It was decided to hold the next sitting at the end of March, early April, in the North.

Hervé Chatagnier

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Secretary